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10 UNITED STATES DISTRICT COURT  
11 NORTHERN DISTRICT OF CALIFORNIA  
12

13 JANE DOE I, JANE DOE II, HELENE PETIT, )  
14 MARTIN LARSSON, LEESHAI LEMISH, and )  
15 ROLAND ODAR )  
16 )  
17 Plaintiffs, )  
18 )  
19 v. )  
20 LIU QI, and DOES 1-5, inclusive )  
21 Defendants. )  
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Civil Action No. **C 02 0672 CW EMC**

**AFFIDAVIT OF ROBERT C. BERRING**

22 I, Robert C. Berring, declare as follows:

24 1. I am a Professor of Law and Law Librarian at the University of California School of  
25 Law (Boalt Hall). I have been teaching and writing in the area of Chinese law for 20 years.  
26 During that time I have served as a Visiting Scholar at the Institute of Law of the Chinese  
27 Academy of Social Sciences and have served on and chaired the Committee on Legal Education  
28

1 Exchange with China. I have served as an expert witness on matters involving Chinese law and the  
2 Chinese legal system before the Federal District Court for the Northern District of California and in  
3 the Superior Court for the County of San Francisco. I have submitted affidavits in numerous  
4 matters concerning Chinese law and the Chinese legal system. A copy of my resume is attached.

5  
6 2. This declaration is based upon my experience studying, teaching, and writing about  
7 Chinese law, and on my review of the plaintiffs' Complaint. If called to testify, I could and would  
8 do so.

9  
10 **I. CHINESE LAW PROHIBITS THE PHYSICAL ABUSE OF DETAINEES**

11 3. Chinese law prohibits the physical abuse of detainees. Relevant laws include the  
12 Criminal Laws, the Criminal Procedure Law and various rules regulating police and prisons, as  
13 well as detention center regulations.

14 4. The 1997 revised Criminal Law of the People's Republic of China (PRC)  
15 criminalizes the torture and ill-treatment of prisoners. Specifically, sections of the Criminal Law  
16 prohibit three offenses involving torture or ill-treatment. Section 247 states in relevant part:

17  
18 Judicial workers who extort a confession from criminal suspects or  
19 defendants by torture or who use force to extract testimony from witnesses,  
are to be sentenced to three years or fewer in prison or put under criminal  
detention.

20  
21 5. Judicial workers are defined in Article 94 of the Criminal Law as "personnel  
22 engaged in the functions of investigating, prosecuting, adjudicating, supervising and controlling  
23 offenders." Where such actions cause injury, disability, or death to the victim, it shall be given  
24 "heavier" punishment according to the provisions of Articles 234 (intentional injury) and 232  
25 (intentional homicide).

26 6. Article 248 of the Criminal Law of 1997 makes it a criminal offense for any  
27 "supervisory or management personnel" in a custody or supervision institution like a prison, a  
28

1 detention house, or a custody house, to “beat or physically abuse their inmates.” Punishment for  
2 such action ranges from detention in a criminal detention center to three years’ imprisonment.  
3 Punishment of three to 10 years imprisonment is set “if the case is particularly serious.” If injury,  
4 disability or death are caused to the victim, “heavier punishment” shall be given following Articles  
5 234 (intentional injury) and 232 (intentional homicide).  
6

7 7. The Ministry of Public Security of the PRC has issued laws regulating public security  
8 forces, entitled “Responsibilities and Duties of Public Security Organs” (hereinafter, “Police  
9 Laws”). In addition to generally mandating strict adherence to the Chinese Constitution and laws  
10 in the execution of their duties (see Article 4), these laws specifically prohibit physical abuse of  
11 criminal suspects and other persons. Article 22 of the Police Law also provides:  
12

13 People’s police must not have any of the following behaviors:

14 . . .

(4) interrogate suspects forcefully with penalty, abuse or penalize suspects;

15 . . .

(5) unlawfully deprive personal freedom of others, unlawfully cross-examine  
other person’s body, belongings, residence or other place;

16 . . . [or]

(7) beat other people or incite others to beat the third party.

17 8. Article 41 of the PRC “Regulations of the People's Republic of China on Administrative  
18 Penalties for Public Security” (“Public Security Regulations”) also prohibits physical abuse of  
19 detainees by public security officials. That section provides:  
20

21 In implementing these Regulations, the public security officials should  
22 strictly abide by laws and disciplines and impartially implement the  
23 provisions, allowing no favouritism and fraudulent practices. It is forbidden  
24 to beat or abuse, mistreat or insult the offender. An administrative  
disciplinary sanction shall be incurred against those who break the above  
mentioned provision. If such actions constitute a crime, criminal  
responsibility shall be investigated.

1  
2 **II. CHINESE LAW PROHIBITS ARBITRARY DETENTION**

3 9. Article 37 of the Constitution of the PRC provides that:

4 Freedom of the person of citizens of the People's Republic of China is  
5 inviolable.

6 No citizens may be arrested except with the approval or by decision of a  
7 people's procuratorate or by decision of a people's court, and arrests must be  
8 made by a public security organ.

9 Unlawful deprivation or restriction of citizens' personal freedom by  
10 detention or other means is prohibited; and unlawful search of the person of  
11 citizens is prohibited.

12 10. Various laws limit periods of detention without charge to 24 hours, absent special  
13 authorization. Article 9 of the Police Laws provides:

14 The custody time for interrogated individuals can not surpass 24 hours since  
15 they are taken into the public security organs; under special situation, it can  
16 be prolonged to 48 hours with the approvals from the public security organs  
17 at levels of county and above, and the interrogation record should be kept.

18 11. Similarly, Article 34 of the "Regulations of the People's Republic of China on  
19 Administrative Penalties for Public Security" (Public Security Regulations) provide that:

20 After being summoned to the public security organ, the offender should be  
21 interrogated and investigated promptly. The time of interrogation and  
22 investigation shall not exceed twenty-four hours in complicated cases  
23 subject to detainment according to these Regulations.

24 A written ruling regarding the violation is required after the investigation:

25 A ruling shall be made according to relevant provisions of these Regulations  
26 if the facts of violating the administration of public security are obvious and  
27 evidence is confirmed after interrogation and investigation.

28 A written ruling on the punishment should be made and declared to the  
offender immediately.

12. Under the PRC Criminal Procedure Laws, the police are required to provide a  
warrant for the detention or arrest of any person, and to inform the family of a detainee or arrestee  
about their detention, arrest and place of detention within 24 hours, except where it "would hinder  
the investigation" (Articles 64 and 71). Article 65 limits the period of detention to 24 hours:

A public security organ shall interrogate a detainee within 24 hours after  
detention. If it is found that the person should not have been detained, he

1 must be immediately released and issued a release certificate. If the public  
2 security organ finds it necessary to arrest a detainee when sufficient  
3 evidence is still lacking, it may allow the detainee to obtain a guarantor  
4 pending trial or place him under residential surveillance.

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**III. CHINESE LAW RECOGNIZES FREEDOM OF BELIEF, SPEECH AND ASSEMBLY**

13. Article 36 of the Constitution of the PRC protects religious freedom. It states:

Citizens of the People's Republic of China enjoy freedom of religious belief.

No state organ, public organization or individual may compel citizens to believe in, or not believe in, any religion; nor may they discriminate against citizens who believe in, or do not believe in, any religion.

The provision subjects this right to certain limitations:

The state protects normal religious activities. No one may make use of religion to engage in activities that disrupt public order, impair the health of citizens or interfere with the educational system of the state.

Religious bodies and religious affairs are not subject to any foreign domination.

14. Article 35 of the Constitution specifies that: "Citizens of the People's Republic of China enjoy freedom of speech, of the press, of assembly, of association, of procession, and of demonstration." Article 41 provides that the right of free speech includes the right to criticize and make suggestions to any state organ or functionary. The same article prohibits the state from retaliating against citizens for making such complaints:

The state organ concerned must deal with complaints, charges or exposures made by citizens in a responsible manner after ascertaining the facts. No one may suppress such complaints, charges and exposures or retaliate against the citizens making them.

Citizens who have suffered losses as a result of infringement of their civic rights by any state organ or functionary have the right to compensation in accordance with the law.

**IV. THE BEIJING MAYOR HAS AUTHORITY OVER BEIJING POLICE FORCES**

15. As Mayor of the City of Beijing, Liu Qi held and holds authority under Chinese law, as well as *de facto* authority, to formulate provincial policies, and to supervise and direct the

1 executive branch of the city government. The executive branch includes the Public Security  
2 Bureau (PSB) in Beijing, under which the police operate, and other local security forces.

3 16. As Mayor of Beijing, Liu Qi is directly responsible for ensuring that the  
4 Constitution and local government laws are being followed. These responsibilities are outlined in  
5 the Constitution of the PRC as well as the Organic Law of the Local People's Congresses and  
6 Local People's Governments of the People's Republic of China. ("Organic Law").  
7

8 17. Article 105 of the Constitution provides that "Local people's governments at  
9 different levels practice the system of overall responsibility by governors, mayors, county heads,  
10 district heads, township heads, and town heads."

11 18. Article 62 of the Organic Law provides that the Mayor presides over the "local  
12 people's government" at the municipal level:  
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14 Overall responsibility for the work of local people's governments at various levels  
15 shall be assumed respectively by governors, chairmen of autonomous regions,  
16 mayors, prefects, and heads of counties, districts, townships and towns.

17 The governors, chairmen of autonomous regions, mayors, prefects and heads of  
18 counties, districts, townships and towns shall direct the work of their local people's  
19 governments at the corresponding levels.

20 19. Article 55 requires generally that: "The local people's governments at various levels  
21 must perform their administrative functions and powers in accordance with law."  
22

23 20. Article 59 sets out the authority and responsibilities of the local people's  
24 government, led by the Mayor in the case of Beijing. The article provides:  
25

26 A local people's government at or above the county level shall exercise the  
27 following functions and powers:

28 ...

(2) to direct the work of its subordinate departments and of the people's  
governments at lower levels;

(3) to alter or annul inappropriate orders and directives of its subordinate  
departments and inappropriate decisions and orders of the people's  
governments at lower levels;

(4) to appoint or remove personnel in state administrative organs, train them,  
appraise their performance and award or punish them according to the

1 provisions of the law; ...[and]

2 (6) to protect the socialist property owned by the whole people, property  
3 owned collectively by working people and citizens' legitimate private  
4 property and to maintain public order and safeguard citizens' rights of the  
5 person and their democratic and other rights;...

6 21. In addition to these laws, the Mayor of Beijing exercises *de facto* authority within  
7 the Chinese government system over Beijing police and security forces.

8 **V. THE “BAN” ON FALUN GONG DOES NOT AUTHORIZE PHYSICAL**  
9 **ABUSE OR ARBITRARY DETENTION OF PRACTITIONERS**

10 22. In July, 1999, the Chinese Ministry of Civil affairs declared Falun Gong illegal,  
11 citing its failure to “register” according to law, and asserting that the movement had “deluded the  
12 people,” and engaged in illegal activities and social disruption. No other laws address the Falun  
13 Gong movement directly. To the extent the Chinese government has utilized law in sanctioning  
14 practitioners, it has utilized existing penal law and regulations governing public security.

15 23. Article 300 of the Criminal Law of the People’s Republic of China is the principal  
16 criminal provision relevant to the crackdown against Falun Gong practitioners. That article  
17 provides for criminal prosecution of persons who use “superstitious sects, secret societies, and evil  
18 religious organizations” to sabotage “implementation of the state’s laws and executive  
19 regulations;” to “cheats others...thereby giving rise to the death of people;” or to have “illicit  
20 sexual relations with women [and] defraud money and property.” In October 1999, the Supreme  
21 People’s Court and the Supreme People’s Procuratorate issued guidelines on the specific  
22 application of Article 300 in “Cases of Organizing and Using Cults for Criminal Activities.” These  
23 guidelines provide a definition of “cults” as used in Article 300 that is clearly intended to include  
24 Falun Gong, and specify a variety of activities punishable under the first paragraph of Article 300.  
25 Prosecution under Article 300 would need to be in compliance with the criminal procedure laws,  
26 which provide for notice, hearing, and an opportunity to defend.  
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1 24. Neither the "ban" on Falun Gong, regulations on the application of Article 300, nor  
2 other provisions of Chinese law that have been used to prosecute alleged offenses by Falun Gong  
3 practitioners authorize physical abuse or arbitrary detention of practitioners. As noted above, such  
4 practices are prohibited by Chinese law.

5 \* \* \*

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8 25. In sum, the Beijing Mayor has legal and effective authority over local police and  
9 security forces allegedly involved in abuses against plaintiffs. Chinese law does not authorize  
10 police forces to torture, physically abuse, and arbitrarily detain individuals. Accordingly, the  
11 Mayor of Beijing would be acting outside the scope of his authority in authorizing or condoning  
12 such acts by police forces under his authority or control.

13 26. Attached hereto are reliable translations, or excerpts thereof, of relevant laws.

14  
15  
16 *I declare under penalty of perjury under the laws of the United States that the foregoing is*  
17 *true and correct.*

18 Executed on this \_\_\_\_\_ day of \_\_\_\_\_, 2002, in \_\_\_\_\_,  
19 California.

20  
21 \_\_\_\_\_  
22 Robert C. Berring