Current Handling: n/a

Document Number: 1990MOGADI05606

UNCLASSIFIFT

Channel: n/a

<<<>>>

CONFIDENTIAL

PAGE 01 MOGADI 05606 01 OF 07 181528Z

ACTION PM-01

INFO LOG-00

AID-01 EB-01 H-01 AMAD-01

TRSE-00 OMB-01 DPR-01 /043 W

ADS - 00

INR-05 SS-01 NSCE-00 NSAE-00 MC-02 INRE-00

HA-09 ACDA-13 SP-01

AF-01

CIAE-00 L-03

R 181111Z JUN 90

FM AMEMBASSY MOGADISHU

TO SECSTATE WASHDC 8700

INFO AMEMBASSY ADDIS ABABA

AMEMBASSY DJIBOUTI

SECDEF WASHDC

JCS WASHINGTON DC

USCINCCENT MACDILL AFB FL

USCINCEUR VAIHINGEN GE

USCINCPAC HONOLULU HI

HQDA WASHDC

HQUSAF WASHDC

CNO WASHDC

CMC WASHDC

CDRUSAJFKSWC FT BRAGG NC

DISAM WPAFB OH

USDAO SANAA YE

Dept. of State, RPS/IPS, Margaret P. Grafeld, Dir. Release () Excise () Deny () Declassify
Date 2/29/2006 Exemption

CONFIDENTIAL SECTION 01 OF 07 MOGADISHU 05606

DEPT FOR PM/DRSA, PM, DTP, AF/RA, AND AF/E

DEPT ALSO PASS TO EB OMB, TREASURY, ACDA, AND AID

E.O. 12356: DECL: OADR TAGS: MASS, PREL, SO

SUBJECT: FY 1992 - ANNUAL INTEGRATED ASSESSMENT OF

SECURITY ASSISTANCE (AIASA)

REF: STATE 119317 DTG 132026Z APR 90

CONFIDENTIAL

CONFIDENTIAL

PAGE 02

MOGADI 05606 01 OF 07

(U) IN ACCORDANCE WITH REFTEL, THERE FOLLOWS EMBASSY

Current Class: CONFIDENTIAL

Page: 1

WARFAA0003573

Current Handling: n/a

Document Number: 1990MOGADI05606

UNCLASSIFIED

Page: 2

Channel: n/a

MOGADISHU'S ANNUAL INTEGRATED ASSESSMENT OF SECURITY ASSISTANCE.-

CONFIDENTIAL - ENTIRE TEXT.

SECTION I. POLICY CONSIDERATIONS

PREPARATIONS ARE UNDER WAY FOR A FORMAL Α. INTERAGENCY REVIEW OF SOMALIA'S SIGNIFICANCE TO U.S. INTERESTS IN THE MIDDLE EAST, EAST AFRICA, AND SOUTHWEST ASIA, AND THE IMPORTANCE OF CONTINUED U.S. ACCESS TO FACILITIES IN SOMALIA. IF THAT REVIEW DETERMINES THAT ACCESS IS STILL IMPORTANT, AND IF THE POLITICAL AND HUMAN RIGHTS SITUATION IN SOMALIA IMPROVES SUFFICIENTLY FOR SUBSTANTIAL MILITARY COOPERATION TO BE RESUMED, THEN THIS AIASA WOULD SERVE AS EMBASSY MOGADISHU'S RECOMMENDATION OF LEVELS AND TYPES OF SECURITY ASSISTANCE APPROPRIATE TO SUSTAIN THE U.S.-SOMALI ACCESS AGREEMENT. IS IN EFFECT A STANDBY AIASA. IN THE ABSENCE OF SUBSTANTIAL IMPROVEMENTS IN HUMAN RIGHTS PRACTICES, ESPECIALLY THE CONDUCT OF THE SOMALI MILITARY (WHICH IN PRACTICAL TERMS WILL PROBABLY REQUIRE AN END TO THE FIGHTING THROUGHOUT THE COUNTRY), MAP AND ESF FOR SOMALIA IN FY 92 AND FUTURE YEARS WOULD REMAIN ZERO. BEYOND POLITICAL CONSIDERATIONS SOMALIA MUST ALSO FREE ITSELF FROM BROOKE SANCTIONS BEFORE U.S. ASSISTANCE CAN RESUME.

B. BECAUSE OF GEOGRAPHY, SOMALIA HAS BEEN CONSIDERED IMPORTANT TO U.S. STRATEGIC INTERESTS.

CONFIDENTIAL

PAGE 03 MOGADI 05606 01 OF 07 181528Z

LOCATED AT THE TIP OF THE HORN OF AFRICA, ADJACENT TO THE RED SEA AND THE ARABIAN PENINSULA, SOMALIA IS A NATURAL STAGING AREA FOR PROJECTING AMERICAN POWER AND ENHANCING STABILITY IN THE WORLD'S PREMIER OIL PRODUCING REGION. IN THE EVENT OF CONFLICT IN ARABIA, THE GULF, THE RED SEA OR SOUTHWEST ASIA, SOMALIA COULD BECOME A STAGING AREA FOR MILITARY OPERATIONS. WITH THE COMPLETION OF SEVERAL PIPELINES ACROSS THE ARABIAN PENINSULA, INCREASING AMOUNTS OF OIL WILL BE SHIPPED THROUGH THE RED SEA AND GULF OF ADEN, DIRECTLY NORTH OF THE SOMALI COAST. FOR THE PAST 10 YEARS, ACCESS TO SOMALI

Current Class: CONFIDENTIAL

UNCLASSIFIED

Current Handling: n/a

Document Number: 1990MOGADI05606

UNCLASSIFIED

Page: 3

Channel: n/a

FACILITIES BY U.S. MILITARY FORCES HAD THEREFORE BEEN OUR MOST IMPORTANT OBJECTIVE BECAUSE OF ITS LINKAGE TO U.S. PERCEIVED STRATEGIC INTERESTS. OUR OTHER MAJOR OBJECTIVES HERE, THOUGH INTENDED TO SERVE DIFFERENT U.S. INTERESTS, ALSO SUPPORT THE GOAL OF MILITARY ACCESS.

- C. OUR MAJOR GOALS IN SOMALIA ARE USUALLY FORMULATED AS FOLLOWS:
- --1. PRESERVE U.S. ACCESS TO SOMALI PORTS AND AIRFIELDS (AND DENY THE SAME TO THE SOVIETS) THROUGH OUR CONTINUED BILATERAL MILITARY COOPERATION PROGRAM.
- --2. IMPROVE SOMALIA'S HUMAN RIGHTS PRACTICES.
- --3. ENCOURAGE REGIONAL STABILITY AND DURABLE SOLUTIONS TO THE REFUGEE PROBLEMS ON BOTH SIDES OF THE SOMALI-ETHIOPIAN BORDER.
- --4. ENCOURAGE ECONOMIC DEVELOPMENT THAT PROMOTES

CONFIDENTIAL

NNNN

CONFIDENTIAL

HQUSAF WASHDC CNO WASHDC

PAGE 01 MOGADI 05606 02 OF 07 181528Z ACTION PM-01

INFO LOG-00 ADS-00 AID-01 INR-05 SS-01 AF-01 CIAE-00 EB-01 H-01 NSCE-00 NSAE-00 MC-02 HA-09 L-03AMAD-01 TRSE-00 OMB-01 INRE-00 ACDA-13 SP-01 T-01 DPR-01 /043 W

R 181111Z JUN 90
FM AMEMBASSY MOGADISHU
TO SECSTATE WASHDC 8701
INFO AMEMBASSY ADDIS ABABA
AMEMBASSY DJIBOUTI
SECDEF WASHDC
JCS WASHINGTON DC
USCINCCENT MACDILL AFB FL
USCINCEUR VAIHINGEN GE
USCINCPAC HONOLULU HI
HQDA WASHDC

Current Class: CONFIDENTIAL

UNCLASSIFIED

Current Handling: n/a

Document Number: 1990MOGADI05606

UNCLASSIFIED

Page: 4

Channel: n/a

CMC WASHDC CDRUSAJFKSWC FT BRAGG NC DISAM WPAFB OH USDAO SANAA YE

CONFIDENTIAL SECTION 02 OF 07 MOGADISHU 05606

DEPT FOR PM/DRSA, PM, DTP, AF/RA, AND AF/E

DEPT ALSO PASS TO EB OMB, TREASURY, ACDA, AND AID

E.O. 12356: DECL: OADR TAGS: MASS, PREL, SO

SUBJECT: FY 1992 - ANNUAL INTEGRATED ASSESSMENT OF

LIBERALIZATION AND AN OUTWARD-ORIENTED ECONOMY MORE RELIANT ON THE PRIVATE SECTOR AND MARKET FORCES.

CONFIDENTIAL

PAGE 02 MOGADI 05606 02 OF 07 181528Z

- D. FOLLOWING THE OUTBREAK OF CIVIL WAR IN NORTHERN SOMALIA TWO YEARS AGO, A FIFTH, AND TOP-PRIORITY OBJECTIVE AS ADDED: RECONCILIATION OF SOMALIA'S INTERNAL CONFLICT. WITHOUT SIGNIFICANT PROGRESS ON THIS LAST OBJECTIVE, THE OTHERS INCLUDING ULTIMATELY MILITARY ACCESS, WILL BE IMPOSSIBLE TO ACHIEVE.
- IN 1989, FOLLOWING VIOLENT REPRISALS BY SECURITY FORCES AGAINST DEMONSTRATORS IN MOGADISHU AND EXTRAJUDICIAL EXECUTIONS OF AT LEAST 46 SOMALIS, THE USG ZEROED OUT THE MAP PROGRAM FOR SOMALIA FOR FY 89, 90 AND 91. CONGRESS SIMILARLY CANCELLED THE FY 1988 ESF GRANT FOR SOMALIA. (FY 1989 AND FY 1990 ESF WAS "LOST" DUE TO BUDGET CUTS.) THE FY 1991 CONGRESSIONAL PRESENTATION PROPOSED USD 10 MILLION IN ESF FOR SOMALIA AND WE HAVE BEEN ADVISED USD 10 MILLION HAS BEEN PROGRAMMED FOR FY 1992. THIS AIASA THEREFORE DESCRIBES EXCEPTIONAL CIRCUMSTANCES; IT MAKES RECOMMENDATIONS THAT EXCEED 1991 MILITARY ASSISTANCE REQUEST LEVELS -- WHICH ARE ZERO --CONTINGENT UPON SUBSTANTIAL IMPROVEMENTS IN SOMALIA'S HUMAN RIGHTS PRACTICES AND POLITICAL RECONCILIATION.

SECTION II. THREAT PERCEPTION

Current Class: CONFIDENTIAL

UNCLASSIFIED

Current Handling: n/a

Document Number: 1990MOGADI05606

UNCLASSIFIED

Page: 5

Channel: n/a

A. EXTERNAL THREAT: SOMALIA'S PRIMARY EXTERNAL THREAT CONTINUES TO BE ETHIOPIA. DESPITE THE 1988 SOMALI-ETHIOPIAN PEACE ACCORD, THERE ARE RENEWED AND REPEATED REPORTS OF ETHIOPIAN ASSISTANCE TO SOMALI INSURGENTS. ALTHOUGH SOMALIA AND ETHIOPIA ARE EACH CONFIDENTIAL

CONFIDENTIAL

PAGE 03 MOGADI 05606 02 OF 07 181528Z

PREOCCUPIED WITH INTERNAL TROUBLES, LONGSTANDING OGADEN BORDER ISSUES COULD RE-SURFACE IF EITHER OF THESE RIVAL NATIONS RESOLVED ITS INTERNAL CRISIS.

- B. SOMALIA'S INTERNAL THREAT IS INSURGENCY CARRIED ON IN THE NORTH BY THE SOMALI NATIONAL MOVEMENT (SNM) AND IN OTHER REGIONS BY OTHER OPPOSITION MOVEMENTS, SUCH AS THE UNITED SOMALI CONGRESS (USC) AND THE SOMALI PATRIOTIC MOVEMENT (SPM).
- C. THE RELAXATION OF EAST-WEST TENSIONS AND THE POLITICAL TRANSFORMATIONS INSIDE THE WARSAW PACT HAVE HAD LITTLE IMPACT UPON THE GSDR'S THREAT PERCEPTIONS, ALTHOUGH THEY ARE AN INGREDIENT IN LOCAL POLITICAL FERMENT.

SECTION III. ANALYSIS OF MILITARY ESTABLISHMENT

- A. THE SOMALI MILITARY CONSISTS OF FOUR SERVICES: ARMY, AIR FORCE, AIR DEFENSE, AND NAVY. A UNIFIED MINISTRY OF DEFENSE IS STAFFED PRIMARILY WITH ARMY OFFICERS. THE COMMANDER IN CHIEF OF THE SOMALI NATIONAL ARMY IS BG ABDURAHMAN MOHAMED SIAD "MASLAH", THE PRESIDENT'S SON, WHO IS RESPONSIBLE FOR THE COMMAND AND CONTROL OF ALL FORCES. NEPOTISM, TRIBALISM, AND CORRUPTION PERMEATE THE SERVICES.
- B. THE SOMALI MILITARY IS POORLY TRAINED AND POORLY TREATED BY ITS LEADERSHIP. AS A RESULT, THEY GENERALLY BEHAVE IN AN INEFFECTIVE AND UNDISCIPLINED MANNER. THE MILITARY ESTABLISHMENT IS HARDLY ABLE

CONFIDENTIAL

NNNN

Current Class: CONFIDENTIAL

UNCLASSIFIED

Current Handling: n/a

Document Number: 1990MOGADI05606

UNCLASSIFIED

Page: 6

Channel: n/a

CONFIDENTIAL

PAGE 01 MOGADI 05606 03 OF 07 181528Z ACTION PM-01

INFO LOG-00 AID-01 ADS-00 INR-05 SS-01 AF-01 CIAE-00 EB-01 H-01 NSCE-00 NSAE-00 MC-02 HA-09 L-03 AMAD-01 TRSE-00 OMB-01 INRE-00 ACDA-13 SP-01 T-01

DPR-01 /043 W

-----265513 181804Z /45 38

R 181111Z JUN 90

FM AMEMBASSY MOGADISHU

TO SECSTATE WASHDC 8702

INFO AMEMBASSY ADDIS ABABA

AMEMBASSY DJIBOUTI

SECDEF WASHDC

JCS WASHINGTON DC

USCINCCENT MACDILL AFB FL

USCINCEUR VAIHINGEN GE

USCINCPAC HONOLULU HI

HQDA WASHDC

HQUSAF WASHDC

CNO WASHDC

CMC WASHDC

CDRUSAJFKSWC FT BRAGG NC

DISAM WPAFB OH

USDAO SANAA YE

CONFIDENTIAL SECTION 03 OF 07 MOGADISHU 05606

DEPT FOR PM/DRSA, PM,DTP, AF/RA, AND AF/E

DEPT ALSO PASS TO EB OMB, TREASURY, ACDA, AND AID

E.O. 12356: DECL: OADR

TAGS: MASS, PREL, SO

SUBJECT: FY 1992 - ANNUAL INTEGRATED ASSESSMENT OF

TO SUPPORT ITSELF IN LOGISTICS, OPERATIONS, MAINTENANCE, TRANSPORTATION OR ANY OTHER CATEGORY, CONFIDENTIAL

CONFIDENTIAL

PAGE 02 MOGADI 05606 03 OF 07 181528Z

AND RELIES HEAVILY ON OUTSIDE HELP. IN RECENT MONTHS THE MOD HAS APPEALED INCREASINGLY TO ARAB COUNTRIES FOR ASSISTANCE; LIBYA AND THE UNITED ARAB

Current Class: CONFIDENTIAL

UNCLASSIFIED

Current Handling: n/a

Document Number: 1990MOGADI05606

UNCLASSIFIED

Page: 7

Channel: n/a

EMIRATES HAVE BEEN MOST FORTHCOMING IN THEIR RESPONSE. CHINA AND ITALY CONTINUE TO BE THE BACKBONE OF SOMALIA'S POORLY OUTFITTED AIR FORCE. THE AIR DEFENSE FORCE CONSISTS ESSENTIALLY OF ONLY THREE U.S.-SPONSORED SURVEILLANCE RADARS AND AGING SOVIET ANTI-AIRCRAFT ARTILLERY (AAA), TODAY PRIMARILY USED IN A SURFACE-TO-SURFACE ROLE. THE NAVY IS ESSENTIALLY NON-EXISTENT, UTILIZING CONVERTED FISHING BOATS OUTFITTED WITH .50 CALIBER WEAPONRY AS ITS MAJOR COMBATANTS. NONE OF THE SERVICES COULD SUSTAIN INTENSIVE, PROLONGED WARFIGHTING.

SECTION IV. ANALYSIS OF DEFENSE SPENDING

DATA IS UNAVAILABLE.

SECTION V. ARMS CONTROL CONSIDERATIONS

A. AS MENTIONED IN SECTION III ABOVE, THE GSDR'S NEED FOR WEAPONS AND AMMUNITION FOR FIGHTING INTERNAL CONFLICTS, AND THE SIMULTANEOUS CUTOFF OF U.S. LETHAL ASSISTANCE, HAS DRIVEN THE GSDR TO SEEK SUPPLIES FROM LIBYA, IRAQ, SOUTH AFRICA, AND OTHERS. PRESIDENT SIAD ATTENDED THE RECENTLY CONCLUDED BAGHDAD SUMMIT MAINLY FOR THE PURPOSE OF SEEKING MILITARY AND OTHER ASSISTANCE. THE GSDR'S REQUIREMENTS FOR WEAPONS AND AMMUNITION, AND THE

CONFIDENTIAL

PAGE 03

MOGADI 05606 03 OF 07 181528Z

NATIONS FROM WHICH IT IS SEEKING AID DO NOT BODE WELL FOR REGIONAL ARMS CONTROL PROSPECTS.

B. ARMS CONTROL IN THE SOMALI CONTEXT MEANS MOSTLY LIGHT INFANTRY WEAPONS; CREW-SERVED WEAPONS ARE GENERALLY BEYOND THE SOMALI ARMED FORCES ABILITY TO MAINTAIN. CHARGES BY OPPOSITION GROUPS THAT LIBYA HAS SUPPLIED THE GSDR WITH CHEMICAL WEAPONS SEEM FAR-FETCHED; SUCH WEAPONS WOULD BE BEYOND THE SOMALI ARMED FORCES' CAPABILITIES TO MAINTAIN AND EMPLOY.

SECTION VI. HUMAN RIGHTS ASSESSMENT

Current Class: CONFIDENTIAL

UNCLASSIFIED

Current Handling: n/a

Document Number: 1990MOGADI05606

UNCLASSIFIED

Page: 8

Channel: n/a

A. REPEATEDLY IN THE COURSE OF SOMALIA'S TWO-YEAR CIVIL WAR, THE MILITARY HAVE USED EXTRAJUDICIAL KILLING AS A METHOD OF WARFARE. WHILE SOME INCIDENTS COULD BE ATTRIBUTED TO POOR LEADERSHIP AND TRAINING, THE PATTERN OF RAIDS ON CIVILIAN VILLAGES, REPRISAL KILLINGS, AND SUMMARY EXECUTIONS SUGGESTED THAT EXTRAJUDICIAL KILLING HAD OFFICIAL SANCTION. THE REPORT BY ROBERT GERSONY, "WHY SOMALIS FLEE...", COMMISSIONED BY THE DEPARTMENT OF STATE, ESTIMATES "CONSERVATIVELY ... THAT AT LEAST 5,000 UNARMED CIVILIAN ISSAKS (SIC) WERE PURPOSEFULLY MURDERED BY THE SOMALI ARMED FORCES BETWEEN MAY 19
8 AND MARCH
1989..." THERE ARE CREDIBLE REPORTS OF ADDITIONAL SUCH EXTRAJUDICIAL KILLINGS IN CENTRAL COMMITS TO

SUCH EXTRAJUDICIAL KILLINGS IN CENTRAL SOMALIA IN NOVEMBER 1989, AND IN THE DJIBOUTI BORDER AREA IN MARCH AND APRIL 1990.

B. IN OTHER RESPECTS SOMALIA'S HUMAN RIGHTS RECORD

CONFIDENTIAL

NNNN

CONTIDENTIAL

PAGE 01 MOGADI 05606 04 OF 07 181528Z ACTION PM-01

INFO LOG-00 ADS-00 AID-01 INR-05 SS-01 AF-01 CIAE-00 EB-01 H-01 NSCE-00 NSAE-00 MC-02 HA-09 L-03 AMAD-01 TRSE-00 OMB-01 INRE-00 ACDA-13 SP-01 T-01 DPR-01 /043 W

R 181111Z JUN 90
FM AMEMBASSY MOGADISHU
TO SECSTATE WASHDC 8703
INFO AMEMBASSY ADDIS ABABA
AMEMBASSY DJIBOUTI
SECDEF WASHDC
JCS WASHINGTON DC
USCINCCENT MACDILL AFB FL
USCINCEUR VAIHINGEN GE
USCINCPAC HONOLULU HI
HQDA WASHDC
HQUSAF WASHDC
CNO WASHDC

Current Class: CONFIDENTIAL

UNCLASSIFIED

Current Class: COMPLETENTIAL

Current Handling: n/a

Document Number: 1990MOGADI05606



Page: 9

Channel: n/a

CMC WASHDC CDRUSAJFKSWC FT BRAGG NC DISAM WPAFB OH USDAO SANAA YE

CONFIDENTIAL SECTION 04 OF 07 MOGADISHU 05606

DEPT FOR PM/DRSA, PM, DTP, AF/RA, AND AF/E

DEPT ALSO PASS TO EB OMB, TREASURY, ACDA, AND AID

E.O. 12356: DECL: OADR TAGS: MASS, PREL, SO

SUBJECT: FY 1992 - ANNUAL INTEGRATED ASSESSMENT OF

HAS IMPROVED, ALBEIT MARGINALLY. DETENTIONS WITHOUT CHARGES HAVE DECREASED, AND MOST DETAINEES ARE

CONFIDENTIAL.

PAGE 02 MOGADI 05606 04 OF 07 181528Z

RELEASED IF A CASE CANNOT BE MADE AGAINST THEM, SOMETIMES AFTER AS LITTLE AS A NIGHT IN JAIL AND USUALLY AFTER A WEEK OR TEN DAYS. TORTURE IS ALSO APPARENTLY MUCH LESS COMMON THAN IN THE PAST, ALTHOUGH ROUGH TREATMENT OF SUSPECTS IS STILL STANDARD PRACTICE. PEACEFUL OPPOSITION GROUPS HAVE ORGANIZED, PETITIONED THE GOVERNMENT FOR REDRESS OF GRIEVANCES, PUBLISHED CRITICISMS OF THE GOVERNMENT, AND MADE CONTACT WITH FOREIGNERS. THE GOVERNMENT TOLERATED THESE ACTIVITIES GRUDGINGLY UP UNTIL JUNE 11, WHEN IT BEGAN ARRESTING LEADING OPPOSITION FIGURES. AS THIS AIASA IS BEING TRANSMITTED, CONCERNS ARE BUILDING THAT THE GSDR HAS ONCE AGAIN ABANDONED REFORM AND RETURNED TO HARD LINE REPRESSION.

SECTION VII. STATUS OF SECURITY ASSISTANCE

SINCE THE SOMALI CIVIL WAR BEGAN IN MAY 1988, LETHAL AID FROM THE U.S. HAS BEEN STOPPED. U.S. MILITARY ASSISTANCE IS ESSENTIALLY LIMITED TO SUSTAINING THE COMMAND, CONTROL, COMMUNICATIONS (PEACE CUBE) SYSTEM AND RADAR (PEACE HORN) SYSTEM. TO A LESSER EXTENT VEHICLE SPARE PARTS AND UNIFORM ITEMS ARE PROVIDED.

Current Class: CONFIDENTIAL



Current Handling: n/a

Document Number: 1990MOGADI05606

UNCLASSIFIED

Page: 10

Channel: n/a

ADDITIONALLY, EMPHASIS HAS CONTINUED TO INVOLVE SENDING SELECTED SOMALI OFFICERS TO THE U.S. FOR ATTENDANCE AT VARIOUS SERVICE SCHOOLS, BASIC THROUGH SENIOR SERVICE COLLEGES, THROUGH IMET OR FMS TRAINING FUNDING GIVEN THE LONG TERM BENEFITS TO U.S. INTERESTS ASSOCIATED WITH THE STATESIDE PROFESSIONAL MILITARY EDUCATION PROCESS.

CONFIDENTIAL

PAGE 03 MOGADI 05606 04 OF 07 181528Z

SECTION VIII. PROJECTED FY 1992 SECURITY ASSISTANCE

A. THE RECOMMENDATIONS FOR PROJECTED FY-92 SECURITY ASSISTANCE THAT FOLLOW IN THIS SECTION MUST OF NECESSITY REST ON FOUR ASSUMPTIONS:

- --1. THAT SECURITY AND POLITICAL STABILITY IMPROVE TO THE POINT WHERE IT IS POSSIBLE TO CONDUCT NORMAL RELATIONS;
- --2. THAT THE GOVERNMENT IN PLACE IN FY-92 HAS THE CLEAR CONSENT OF THE GOVERNED AND DEMONSTRABLY RESPECTS BASIC HUMAN RIGHTS, SUFFICIENTLY SO THAT CONGRESS WOULD AGREE TO PROVISION OF SECURITY ASSISTANCE.
- --3. THAT AN INTER-AGENCY POLICY COORDINATION COMMITTEE (PCC) TO BE CONVENED TO EXAMINE U.S. STRATEGIC INTERESTS AND SECURITY ARRANGEMENTS IN SOUTHWEST ASIA/EAST AFRICA, RE-AFFIRMS THE STRATEGIC IMPORTANCE OF SOMALIA TO THE U.S.
- --4. THAT SOME COMBINATION OF REPAYMENT/RELIEF/ RESCHEDULING OF DEBT TO THE USG WILL RELEASE SOMALIA FROM BROOKE SANCTIONS AGAINST ASSISTANCE FROM FOREIGN ASSISTANCE ACT SOURCES.

AT THE PRESENT TIME, NONE OF THOSE ASSUMPTIONS CAN BE TAKEN FOR GRANTED. IN REACTION TO THE GROSS VIOLATIONS OF HUMAN RIGHTS CONDUCTED HERE BY MILITARY AND SECURITY FORCES AND BASED UPON THE

CONFIDENTIAL

NNNN

Current Class: CONFIDENTIAL



Current Handling: n/a

Document Number: 1990MOGADI05606

UNCLASSIFIED

Page: 11

Channel: n/a

COMPLDENTIAL

PAGE 01 MOGADI 05606 05 OF 07 181530Z

ACTION PM-01

INFO LOG-00 ADS-00 AID-01 INR-05 SS-01 AF-01 CIAE-00 EB-01 H-01 NSCE-00 NSAE-00 MC-02 HA-09 L-03 AMAD-01 TRSE-00 OMB-01 INRE-00 ACDA-13 SP-01 T-01 DPR-01 /043 W

---------265574 181809Z /45 38

R 181111Z JUN 90

FM AMEMBASSY MOGADISHU

TO SECSTATE WASHDC 8704

INFO AMEMBASSY ADDIS ABABA

AMEMBASSY DJIBOUTI

SECDEF WASHDC

JCS WASHINGTON DC

USCINCCENT MACDILL AFB FL

USCINCEUR VAIHINGEN GE

USCINCPAC HONOLULU HI

HQDA WASHDC

HQUSAF WASHDC

CNO WASHDC

CMC WASHDC

CDRUSAJFKSWC FT BRAGG NC

DISAM WPAFB OH

USDAO SANAA YE

CONFIDENTIAL SECTION 05 OF 07 MOGADISHU 05606

DEPT FOR PM/DRSA, PM, DTP, AF/RA, AND AF/E

DEPT ALSO PASS TO EB OMB, TREASURY, ACDA, AND AID

E.O. 12356: DECL: OADR TAGS: MASS, PREL, SO

SUBJECT: FY 1992 - ANNUAL INTEGRATED ASSESSMENT OF

RECOMMENDATIONS OF A PCC MEETING IN JULY 1989, WE HAVE TAKEN MEASURES IN THE PAST YEAR TO REDUCE

CONFIDENTIAL

PAGE 02 MOGADI 05606 05 OF 07 181530Z

PROGRAMS OF COOPERATION WITH SOMALI MILITARY. (SEE 89 MOGADISHU 09179.) MOREOVER, IN REACTION TO GROWING INSTABILITY IN SOMALIA, WE ALSO REDUCED THE

Current Class: CONFIDENTIAL

UNCLASSIFIED

Current Handling: n/a

Document Number: 1990MOGADI05606



Page: 12

Channel: n/a

SIZE OF THE MISSION'S STAFF BY SOME 50 PERCENT.

B. GENERAL DESCRIPTION (MAP, FMS AND ESF).

IF THE CONDITIONS ABOVE WERE FULFILLED, THEN WE WOULD RECOMMEND THE FOLLOWING PROGRAM.

--FY-92 SECURITY ASSISTANCE PROGRAM FUNDING FOR MILITARY ASSISTANCE FOR SOMALIA WOULD PROVIDE FOR FURTHER DEVELOPMENT OF THE MILITARY'S LOGISTICS AND MAINTENANCE INFRASTRUCTURE AND PROVIDE FOR BASIC IMPROVEMENTS IN TRAINING AND EQUIPPING THE GROUND FORCES. GIVEN CONTINUED HOLDS ON LETHAL SUPPORT, FUNDING SHOULD BE DIRECTED TOWARD SUSTAINMENT OF U.S.-PROVIDED EQUIPMENT AND IMPROVED LOGISTICS CAPABILITY. WITHOUT MINIMAL LEVELS OF FUNDING, SOMALI FORCE READINESS WILL CONTINUE TO DECLINE TO THE POINT OF TOTAL INEFFECTIVENESS IN PROVIDING SECURITY. CONTINUED U.S. ACCESS TO SOMALI PORTS AND AIRFIELDS WILL PRESUMABLY BE RELATED IN PART TO THE LEVEL OF SECURITY ASSISTANCE PROGRAMS.

--THE OVERALL MILITARY ASSISTANCE PROGRAM SHOULD REMAIN UNDER GRANT AID DUE TO THE POOR ECONOMIC STATE OF THE COUNTRY. THE RECOMMENDED U.S. DOLLAR AMOUNT IS 10 MILLION PER YEAR TO SUSTAIN CURRENT TRAINING LEVELS AND TO PROVIDE FOR MAINTENANCE AND LOGISTICAL SUPPORT FOR U.S.-PROVIDED EQUIPMENT.

--NO ESF PROGRAM ASSISTANCE HAS BEEN DISBURSED TO

CONFIDENTIAL

PAGE 03 MOGADI 05606 05 OF 07 181530Z

SOMALIA SINCE EARLY FY 1987. WHEN THE GSDR ABOLISHED THE FOREIGN EXCHANGE AUCTION IN SEPTEMBER .1987, THEY CONTRAVENED ONE COVENANT CONTAINED IN THE GRANT AGREEMENT. AS A RESULT, A.I.D. SUSPENDED DISBURSEMENT OF THE GRANT. IN JULY 1988, REFLECTING CONCERN OVER SOMALIA'S HUMAN RIGHTS PERFORMANCE, CONGRESS PLACED A HOLD ON DISBURSEMENT OF FY 1987 AND FY 1988 ESF. IN THE WAKE OF THE JULY 1989 RIOTS AND REPRESSION THE FY 1988 GRANT WAS CANCELLED AS ONE SIGNAL TO SOMALIA OF U.S. DISPLEASURE. THE FY 1987 GRANT WAS SUBSEQUENTLY REPROGRAMMED TO PANAMA IN 1990. NO ESF WAS MADE AVAILABLE IN FY 1989 AND FY 1990. THE CONGRESSIONAL PRESENTATION FOR FY 1991

Current Class: CONFIDENTIAL

UNCLASSIFIED

Current Handling: n/a

Document Number: 1990MOGADI05606

UNCLASSIFIED

Page: 13

Channel: n/a

AND ANNUAL ASSISTANCE PLANNING LEVELS FOR A.I.D. FOR FY 1992, HOWEVER, INCLUDE, RESPECTIVELY, THE MISSION UNDERSTANDS USD 10 MILLION AND USD 10 MILLION FOR SOMALIA.

--WHILE SOMALIA'S PERFORMANCE ON ECONOMIC REFORM OVER THE YEARS HAS BEEN MIXED, SINCE EARLY 1989 PERFORMANCE ON AGRICULTURE SECTOR REFORMS AND PRIVATIZATION OF PARASTATALS HAS BEEN VERY GOOD AND CONSISTENT. PERFORMANCE ON MACRO-ECONOMIC REFORMS, I.E., CREDIT CONTROLS, REVENUE GENERATION, AND ADMINISTERED PRICES FOR FUEL, HAS BEEN UNSATISFACTORY. THIS, PLUS SOMALIA'S LARGE AND GROWING ARREARS TO THE IMF (NOW USD 136 MILLION) LED THE IMF LAST FEBRUARY TO THREATEN TO TAKE REMEDIAL MEASURES UNLESS SOMALIA MOVED TO PUT ITS ECONOMIC HOUSE IN ORDER. THE IMF AND GSDR AGREED ON JUNE 2 TO A PACKAGE OF NEW MACRO-ECONOMIC REFORMS TO BE IMPLEMENTED OVER THE NEXT SIX MONTHS. THESE INCLUDE A FAR-REACHING RESTRUCTURING OF THE BANKING SYSTEM,

COMPLDEMENTAL

NNNN

CONFIDENTIA

PAGE 01 MOGADI 05606 06 OF 07 181531Z ACTION PM-01

INFO LOG-00 ADS-00 AID-01 INR-05 SS-01 AF-01 CIAE-00 EB-01 H-01 NSCE-00 NSAE-00 MC-02 HA-09 L-03 AMAD-01 TRSE-00 OMB-01 INRE-00 ACDA-13 SP-01 T-01 DPR-01 /043 W

R 181111Z JUN 90
FM AMEMBASSY MOGADISHU
TO SECSTATE WASHDC 8705
INFO AMEMBASSY ADDIS ABABA
AMEMBASSY DJIBOUTI
SECDEF WASHDC
JCS WASHINGTON DC
USCINCCENT MACDILL AFB FL
USCINCEUR VAIHINGEN GE
USCINCPAC HONOLULU HI
HQDA WASHDC
HQUSAF WASHDC
CNO WASHDC
CMC WASHDC

Current Class: CONFIDENTIAL

UNCLASSIFIED

Current Handling: n/a

Document Number: 1990MOGADI05606

UNCLASSIFIED

Page: 14

Channel: n/a

CDRUSAJFKSWC FT BRAGG NC DISAM WPAFB OH USDAO SANAA YE

CONFIDENTIAL SECTION 06 OF 07 MOGADISHU 05606

DEPT FOR PM/DRSA, PM, DTP, AF/RA, AND AF/E

DEPT ALSO PASS TO EB OMB, TREASURY, ACDA, AND AID

E.O. 12356: DECL: OADR TAGS: MASS, PREL, SO

SUBJECT: FY 1992 - ANNUAL INTEGRATED ASSESSMENT OF

INCREASES IN INTEREST RATES, MAJOR STEPS TO INCREASE REVENUE COLLECTIONS, FURTHER DEVALUATION OF THE

CONFIDENCE

PAGE 02 MOGADI 05606 06 OF 07 181531Z

SHILLING SO AS TO BRING THE OFFICIAL RATE NEAR TO UNITY WITH THE PARALLEL RATE, RAISING THE PRICE OF DIESEL FUEL TO PARITY WITH THE WORLD MARKET PRICE, IMPOSITION OF AD VALOREM TAXES ON DIESEL AND GASOLINE, AND A SMALL INCREASE IN MONTHLY GSDR PAYMENTS ON ITS DEBT TO THE FUND. IF CARRIED OUT IN AN ACCEPTABLE FASHION, SOMALIA MIGHT HAVE A FUND-MONITORED PROGRAM IN 1991. IT MIGHT ALSO BECOME ELIGIBLE LATER IN THAT YEAR FOR A PARIS CLUB DEBT RESCHEDULING AND FAA, SECTION 572, DEBT RELIEF.

-- ASSUMING POSITIVE DEVELOPMENTS ON POLITICAL REFORM, HUMAN RIGHTS, ECONOMIC REFORM AGREEMENTS, AND THE LIFTING OF BROOKE AMENDMENT SANCTIONS, NEW ESF ASSISTANCE MIGHT BECOME AVAILABLE IN FY 1991 OR, MORE LIKELY, FY 1992. A.I.D. PROPOSED IN THE FY 1991 CONGRESSIONAL PRESENTATION USE OF USD 8.5 MILLION IN ESF FOR A COMMODITY IMPORT PROGRAM (CIP) DIRECTED TOWARD EASING SOMALIA'S SEVERE FOREIGN EXCHANGE SHORTAGE. THE CIP WOULD BENEFIT THE PRIVATE SECTOR AND FINANCE IMPORTS OF AGRICULTURE INPUTS AND MACHINERY, SPARE PARTS FOR USE BY FARMERS, AND BY AGRO-PROCESSING AND INDUSTRIAL FIRMS. RELEASE OF FUNDS WOULD BE CONTINGENT UPON ECONOMIC PERFORMANCE. THE REMAINING USD 1.5 MILLION IN FY 1991 ESF WAS PROPOSED FOR A NEW PROJECT IN

Current Class: CONTIDENTIAL

UNCLASSIFIED

Current Class: CONFIDENTIAL Current Handling: n/a

Document Number: 1990MOGADI05606



Page: 15

Channel: n/a

LAND ADMINISTRATION INTENDED TO FOLLOW UP AND MOVE FURTHER ALONG GSDR LAND REFORM AND LAND REGISTRATION ACTIVITIES ALREADY ASSISTED BY A.I.D. A.I.D. HAS INITIALLY BUDGETED FOR FY 1992 USD 6 MILLION IN ESF FOR A NEW CIP, SIMILAR TO THAT PROPOSED FOR FY 1991, USD 2 MILLION FOR THE LAND ADMINISTRATION PROJECT

CONFIDENTIAL

PAGE 03 MOGADI 05606 06 OF 07 181531Z

AND USD 2 MILLION TO COMPLETE PLANNED FUNDING FOR THE ONGOING POLICY INITIATIVES AND PRIVATIZATION PROJECT.

--SOMALIA IS CLASSED BY THE IBRD AS AN AFRICAN DEBT-DISTRESSED COUNTRY. GIVEN THE SEVERITY OF ITS DEBT PROBLEM AND SERIOUS SHORTAGES IN FOREIGN EXCHANGE EARNINGS, ALL ASSISTANCE TO SOMALIA SHOULD BE PROVIDED AS GRANTS.

- C. 1. FMS FINANCING RECOMMENDATIONS N/A.
- -- 2. SUPPORT (SUSTAINMENT) OF EXISTING EQUIPMENT/ACTIVITIES (IN PRIORITY ORDER) IN MILLIONS OF DOLLARS:

ITEM	QTY	COST
PEACE HORN/PEACE CUBE MOBILE TRAINING TEAMS CLASS IX PARTS CLASS II UNIFORMS CLASS IV (CONST EQUIP)	N/A 2 N/A N/A N/A	2.000 .500 1.500 .500 2.000

-- 3. POTENTIAL NEW ACQUISITION/ACTIVITIES:

ITEM	QTY	COST
PEACE CUBE/PEACE HORN MOBILE TRAINING TEAMS TRAINING CENTER	N/A N/A N/A	1.000 .500 2.000
TOTAL (IN MILLIONS OF U	SD)	10.000

CONFIDENTIAL

NNNN

Current Class: Confidential

UNCLASSIFIED

Current Handling: n/a

Document Number: 1990MOGADI05606

UNCLASSIFIED

Page: 16

Channel: n/a

CONFIDENTIAL

PAGE 01 MOGADI 05606 07 OF 07 181531Z ACTION PM-01

INFO LOG-00 ADS-00 AID-01 INR-05 SS-01 AF-01 CIAE-00 EB-01 H-01 NSCE-00 NSAE-00 MC-02 HA-09 L-03 AMAD-01 TRSE-00 OMB-01 INRE-00 ACDA-13 SP-01 T-01

R 181111Z JUN 90 FM AMEMBASSY MOGADISHU TO SECSTATE WASHDC 8706 INFO AMEMBASSY ADDIS ABABA AMEMBASSY DJIBOUTI SECDEF WASHDC JCS WASHINGTON DC USCINCCENT MACDILL AFB FL USCINCEUR VAIHINGEN GE USCINCPAC HONOLULU HI HQDA WASHDC HQUSAF WASHDC CNO WASHDC CMC WASHDC CDRUSAJFKSWC FT BRAGG NC DISAM WPAFB OH USDAO SANAA YE

CONTIDENTIAL SECTION 07 OF 07 MOGADISHU 05606

DEPT FOR PM/DRSA, PM,DTP, AF/RA, AND AF/E

DEPT ALSO PASS TO EB OMB, TREASURY, ACDA, AND AID

E.O. 12356: DECL: OADR TAGS: MASS, PREL, SO

SUBJECT: FY 1992 - ANNUAL INTEGRATED ASSESSMENT OF

D. NON-FUNDED MILITARY SALES/ACTIVITIES (FMS CASH

CONT IDENTITAL

PAGE 02 MOGADI 05606 07 OF 07 181531Z

AND COMMERCIAL). NONE.

E. ESF FUNDING FOR SOMALIA IN FY 1992 IS DISCUSSED ABOVE.

Current Class: CONFIDENTIAL

UNCLASSIFIED

Ćurrent Handling: n/a

Document Number: 1990MOGADI05606

UNCLASSIFIED

Page: 17

Channel: n/a

F. OVERALL ECONOMIC IMPACT ON THE HOST COUNTRY OF PROJECTED MILITARY PURCHASES. N/A, AS THE PROGRAM IS ENTIRELY MAP.

SECTION IX. FUTURE SECURITY ASSISTANCE NEEDS (FY 1992 THRU 1994)

DURING THE PERIOD 1993-1995 SOMALIA WILL REQUIRE MILITARY ASSISTANCE IN THE AREAS OF IMET, MILITARY CIVIC ACTION, TECHNICAL ASSISTANCE AND SUSTAINMENT TO MAINTAIN THE PRESENT NATIONAL COMMAND AND CONTROL COMMUNICATION SYSTEM, AND U.S. PROVIDED TRANSPORTATION EQUIPMENT. ADDITIONALLY, FUNDING TO MEET SUBSTANTIAL MILITARY CIVIC ACTION-RELATED PROJECTS, ESPECIALLY IN THE NORTHERN REGION IS REQUIRED TO SUPPORT RECONSTRUCTION AND REHABILITATION THERE AND IN OTHER MILITARY SECTORS AS WELL. PRIORITY OF EFFORT WILL BE AS FOLLOWS:

- A. SUSTAINMENT (CONTRACTOR SUPPORT, SPARE PARTS/REPAIR PARTS, TRAINING TEAMS)
- B. IMET
- C. TECHNICAL ASSISTANCE
- D. MILITARY CIVIC ACTION

FUNDING REQUIRED APPROXIMATES 10M USD/YEAR ADJUSTED FOR INFLATION DURING THIS THREE YEAR PERIOD.

COMPLDENDIAL

PAGE 03

MOGADI 05606 07 OF 07 181531Z

SECTION X. ARMAMENTS-INDUSTRIAL COOPERATION

NOT APPLICABLE.

SECTION XI. DEFENSE DELIVERIES TO HOST COUNTRY

OVER THE PAST TWO YEARS, DELIVERIES OF U.S. DEFENSE ARTICLES AND SERVICES HAVE BEEN LIMITED TO NON-LETHAL AID IN THE FORM OF UNIFORM ITEMS, VEHICLE SPARE PARTS, COMMUNICATIONS/RADAR SUPPORT, AND LOGISTICS AND SUPPLY TRAINING. DURING FY 88/89 APPROXIMATELY 8.1M USD IN EQUIPMENT, SERVICES, AND TRAINING WERE DELIVERED (IMF NOT INCLUDED). BORICH

Current Class: CONFIDENTIAL

UNCLASSIFIED

Current Handling: n/a

Document Number: 1990MOGADI05606

UNCLASSIFIED

Page: 18

Channel: n/a

COMP. I DEMPERA

NNNN

Current Class: CONFIDENTIAL

UNCLASSIFIED